

Building Blocks for Peace

An Evaluation of the Training for Peace in Africa Programme

Report 6/2014 Annex 2-6





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2: Profile and Overview of Training for Peace 1995-2010

The decision to establish TfP originated in discussions between the Norwegian Institute of International Affairs (NUPI) and the Norwegian Ministry of Foreign Affairs (MFA) in 1994. It followed an emerging emphasis within the UN to work with regional organisations in peacemaking as well as a Norwegian wish to engage with the new South Africa. Following a fact-finding mission to South Africa in 1995, two South African NGOs – the Institute for Security Studies (ISS) (then named Institute for Defence Policy) and the African Centre for the Constructive Resolution of Disputes (ACCORD) - were selected as partners in Southern Africa. Together with NUPI as coordinating partner they were responsible for implementing the programme with funding from MFA.¹

Phase 1: 1995-2001

The objectives of TfP, as spelled out in the first project document, included:

- contribution to the building of regional capacities for participation in peacekeeping operations through delivery of training programmes in SADC countries;
- provision of training to personnel from Defence, Foreign Affairs and NGOs in the region in these countries;
- develop knowledge of peacekeeping and conflict management through seminars and workshops; and
- promotion of policy development in peacekeeping.

ISS and ACCORD held a range of seminars and workshops and developed a strong capacity to do further work and training in this area. Facilitated by the TfP partners as well as the SADC Regional Peacekeeping Training Centre (RPTC) in Harare a number of people from Southern Africa also attended UN training courses in Norway and in other Nordic countries.

NUPI played a key role in the early years in transferring knowledge of peacekeeping to the partners in South Africa. They also provided lecturers -including staff from the Norwegian Police Directorate/Police Academy as well as the Norwegian Defence Force - to most of the workshops. The first workshops can best be described as introductory "awareness" seminars familiarising participants with peacekeeping issues.

Over time, and in conjunction with other initiatives outside of TfP, ISS and ACCORD developed significant capacity as African non-governmental organisations engaged in the peace and security sector. A division of labour also crystallised with ISS focusing more on the police and ACCORD on

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¹ The main sources of information in this overview are L. C. Andresen et al., *The Project "Training for Peace in Southern Africa"*, Oslo: Ministry of Foreign Affairs 2000 (*Evaluation Report 3/2000*); M. C. Goulding et al., *Review of the Training for Peace in Southern Africa programme*, 16 August 2004 (unpublished review commissioned by the Ministry of Foreign Affairs); Elling N. Tjønneland & Chris Albertyn, *Navigating Complexity. A Review of Training for Peace in Africa, Commissioned by Norad, the Norwegian Ministry of Foreign Affairs and the Embassy of Norway in Pretoria*, Oslo: Norad 2010 (*Norad Collected Reviews 2/2010*); and Training for Peace in Africa, *An Overview of the Training for Peace Programme*, 1995-2008, n. p. (Oslo), n. d. (2009). Additional data are derived from the TfP website, www.trainingforpeace.org and project documents.

civilians. In 1998 ISS launched training courses for the police and in 1999 ACCORD launched its first training courses in civil-military coordination and conflict management.

The partners also produced a range of publications and undertook activities seeking to contribute to policy development, especially in relation to South Africa's emerging peacekeeping policies, but also at the regional level and the evolving SADC Organ on Politics, Defence and Security Cooperation.

Phase 2: 2002 - 2005/6

An independent evaluation in 2000 recommended a continuation of the programme. A new programme document covering the 2002-2005 period was finalised and funding was provided for a second phase.² The project document defined the overall objective of TfP as being to

 contribute to state and human security in the SADC area through the establishment of a self-sustaining, multifunctional peacekeeping and peace-building capacity in the region.

Furthermore, a specific objective focused on the provision of advice to the Norwegian Ministry of Foreign Affairs (MFA) in the formulation of policies for peacekeeping, peacebuilding and reconciliation issues relevant to co-operation between Southern Africa and Norway.

The project document identified two key outputs from the second phase:

- a substantial pool of trained people who are ready to participate in peacekeeping operations; and
- a self-sustaining, multifunctional peace operations/peacekeeping training capacity in the SADC region.

The main activities would remain training; research; and policy development, publicity and information. In the preparation for the second phase it was considered to invite a fourth partner, the regional police organisation (SARPCCO) based in Harare, but due to the evolving political situation in Zimbabwe it was decided to drop that proposal. It was envisaged that a fourth partner would be identified in the first year. The evaluation report had suggested the involvement of NGOs in Zimbabwe.

Specialised training programmes were further developed. ISS provided its police training in close cooperation with SARPCCO while ACCORD provided its civilian peacekeeping and peacebuilding courses. ISS and ACCORD also provided lecturers to training courses organised by others, including courses targeting military officers such as the South African War College and the Southern African Defence and Security Management Programme (SADSEM).

In 2003 an agreement was concluded between TfP and the Zimbabwe-based African Civilian Response Capacity for Peace Support Operations (AFDEM) (then SAFDEM) whereby AFDEM would maintain a database – a stand-by roster – of trained civilians available for deployment in peace support missions. AFDEM was also funded from Norway and in the early days also from Canada, but outside the TfP-

² Cf. Training for Peace in Southern Africa 2002-2005, Programme document, Oslo: NUPI n. d. (unpublished).

budget. AFDEM was based in Bulawayo and was managed as a project within the Legal Resources Foundation. It was conceived as an African-owned and African-managed parallel to the Northern/Norwegian rosters such as the Norwegian Refugee Council's NORCAP roster.

This period saw a major expansion of ISS' and ACCORD's activities in Sub-Saharan Africa with both opening offices in other countries. TfP was one of several components in their activities on the continent. The evolution of the African Union's African Peace and Security Architecture (APSA) also provided new opportunities and new demands. In particular the AU decision to develop an African Standby Force (ASF) was to have important implications for the direction and focus of TfP.

MFA commissioned a mini-review of TfP in 2004. Following their recommendations and a subsequent report from NUPI it was decided in 2005 to expand TfP to West Africa and to invite the Kofi Annan Peacekeeping Training Centre (KAIPTC) in Ghana to become a new partner. KAIPTC was a Ghanaian institution owned by the government through the Ghana Armed Forces. A pilot phase was envisaged. Shortly thereafter the original TfP partners also recommended that TfP be extended to cover the whole of Africa (for practical purposes Sub-Saharan Africa). This was later approved by MFA.

Phase 3: 2007-2010

In 2006 the MFA decided to extend TfP for a new phase, but made a number of changes and adjustments. These included:

- TfP should have a stronger focus on AU and the evolving ASF; and
- MFA's strategic and political management of the programme should be strengthened.

The financial frame should stay the same (NOK 15 million per year to the four partners), but it was also stated that additional funding may be allocated from 2007 for activities that could strengthen the civilian dimension -including policing - of peace support missions.

Changing management structures delayed the start-up. Bridging funding was provided for 2006 and 2007 while the third phase – now covering the 2008-2010 period – was prepared. Furthermore, at the end of 2007 MFA – as a result of growing demand for training, especially of police personnel to the UN/AU hybrid mission in Darfur (UNAMID) – decided to expand the framework to NOK 23 million in 2008. In addition it decided upon an increased TfP focus on East Africa with funding provided directly to Eastern Africa Regional Standby Force Coordinating Mechanism (EASFCOM), the Secretariat of the Eastern African Standby Force – the Regional Mechanism set up by the AU to facilitate the provision of a regional standby force from that region to the African Standby Force.

The programme document for the third phase became available as a programme framework document in May 2008.³ It was prepared by MFA based on applications from each of the four partners. It stated that the

"overall goal of the TfP programme is to promote peace through improved and selfsustaining African civilian and police capacity for the management and

³ Cf. *Training for Peace in Africa, Phase 3: 2008-2010, Programme Framework* (22.05.08) (unpublished).

implementation of peace operations and peacebuilding missions in Africa, adapted to the emerging African security architecture."

The needs and priorities of the African Union (AU), Regional Economic Communities (RECs) and other regional mechanisms, as well as that of the United Nations in Africa, inform the direction and strategies of the TfP Programme. The programme focus is on the operationalization of the civilian and police components of the African Standby Force (ASF), and on contributions to the development of an operational ASF roster with a pool of trained civilian capacities. Both training and policy development should focus especially on support to the AU, RECs and African states in developing the ASF. The civilian and police capacity developed for the ASF are also intended to benefit United Nations peace operations in Africa.

The *purpose* is to contribute to strengthening African capacities for effective integration of civilian and police dimensions in African peace operations and peacebuilding missions. In order to achieve this, the programme aims at delivering capacity-building training, research and policy development support that serves to enhance the efforts of the AU and Regional Economic Communities (RECs) in building African capacities for peace missions under UN or AU auspices by focusing on the following *key objectives:*

- Contributing to building stronger regional police training capacity, including a flexible
 and significant pool of police trainers, to cope with the raising demands for mission
 specific police training in Africa;
- Contributing to building a reliable regional stand-by capacity of civilian experts for peacekeeping missions and peacebuilding elements of the African security architecture, including AU PSOD [Peace Support Operations Division] and relevant sections in the regional communities/mechanisms;
- Advocate and support the development of the ASF civilian dimension;
- Contributing to the creation of a common language and common culture of peacekeeping and peacebuilding on the continent that will serve to support collective approaches to security, peace support operations, conflict management; and
- Promoting policy development and innovate ideas from both within and outside the continent so as to improve the understanding, organization and conduct of peace support operations in the African region.

"The Programme shall strive for cost-effective, demand-driven and sustainable approaches. This also implies an increased focus on cooperation and coordination with international and regional organisations, in particular the UN and AU. Also, TfP partners should cooperate actively on training issues and programs. The partners should strive to follow up and implement UNSC Resolution 1325. Gender and HIV/AIDS dimensions should be incorporated at all levels where relevant."

The main programme *outputs* identified in the programme framework consist of training of civilian and police peacekeeping and peacebuilding personnel, applied research and policy development and public outreach.

In the third phase a main focus of ISS has remained on training of police, especially through the delivery of police pre-deployment and train-the trainer courses through the regional police organisations in SADC and Eastern Africa. Training on HIV/AIDS and Violence and Women and Children were also provided through SARPCCO. ISS also began developing a database of police personnel trained through ISS courses. ISS also sought to provide technical support to policy development at the AU, EASFCOM and SADC.

ACCORD shifted its training to in-mission and mission-specific training in UN and AU missions. It also concentrated on technical support to the AU in developing policies and capacities on the role of civilians in peace support missions, on staffing requirements and in development of policies and guidelines for civilian rosters for the African Standby Force.

NUPI's role in the third phase primarily revolved around research, including being a focal point for joint research projects, as well as being in charge of the information strategy, website and TfP-branding. They also do advisory work for MFA, especially in relation to UN.

KAIPTC provided police pre-deployment training courses, mainly for UNAMID, as well as applied research and advisory work on broader security issues in West Africa. The TfP programme funding to KAIPTC is channelled through the KAIPTC research department. Additional core funding was provided to KAIPTC by the Norwegian embassy in Abuja - through the Embassy office in Accra - from 2008-2009 to compensate for the funding crisis that KAIPTC experienced at the time. This paved the way for Norwegian core funding from 2010 for a five-year period being channelled through a joint financing agreement with Denmark and Sweden. This was core funding to the KAIPTC five-year strategic plan based on annual work plans. This core funding was also coming from the MFA's allocation to TfP and was provided in addition to the programme grant disbursed to the research department.

Eastern Africa also became a major new focus area for TfP-support with the coordinating secretariat (EASFCOM) of the Eastern Africa Standby Force as the main anchor. A TfP-funded Norwegian police commissioner was seconded to EASFCOM from 2008 and from 2009 TfP provided direct funding to EASFCOM, mainly for staffing in the police and civilian components.

The Norwegian police were also brought more directly into the programme in this phase. The Norwegian police history of engagement with TfP dates back to 1995. It played an important role through NUPI in facilitating transfer of knowledge to TfP partners in South Africa on the police dimension in peace keeping operations. Up until 2007 this was mainly through the Norwegian Police Academy. Since 2008 there has been a direct involvement by the Norwegian Police Directorate (POD) in TfP. The directorate has delivered instructors to TfP training programmes in West Africa and in Eastern Africa in addition to seconding a police commissioner to EASFCOM. POD is, together with EASFCOM, defined as a supporting partner in TfP.

The involvement of POD was closely linked to the expanded demand for training of police officers, especially pre-deployment training for missions in Darfur in Sudan (UNAMID) and Somalia (AMISOM). The Norwegian Police Directorate was brought into the programme to help manage the demand for pre-deployment training of police for UNAMID. Training was delivered in Nigeria (2008) and Ghana

(2009) through the national police agencies in those countries as well through KAIPTC (2009), in addition to training programmes through EASFCOM in Eastern Africa.

AFDEM continued to expand and maintain its database and civilian roster for civilians with Norwegian funding, but outside TfP. It worked closely with ACCORD, in particular.

The third phase also saw a much stronger involvement by the MFA, both in the strategic management of TfP and especially in relation to the UN. This was also crucial in facilitating the greater use of TfP resources and the police directorate in pre-deployment training.

The Norwegian Embassy in Pretoria in cooperation with Norad and MFA commissioned a major review of TfP in 2009. The review concluded in its assessment of the dominant TfP activity, training, that the programme had succeeded in delivering highly relevant training activities and outputs. TfP had also achieved significant outcomes, but these were found to be more uneven. The review noted an insufficient attention to monitoring and reporting results beyond the listing of outputs. This gap was found to be a weak link in TfP programme management. TfP was found to be institutionally underdeveloped in providing systems for monitoring, learning and developing from its own interventions. Furthermore TfP did not have an overall strategic plan from which the programme could monitor and determine its overall impact. This weakened the effectiveness and efficiency of the programme, according to the review.

The 2010 review recommended a continuation of the programme, but also proposed a series of changes and adjustments to ensure that the programme can continue to make a relevant contribution. This included recommendations for:

- a more clearly defined focus and strategic framework for the programme; and
- stronger strategic and administrative management of the programme.

3: Data Capturing: Instruments, the Sample and a Further Note on Methods

The ToR requested for impact assessment of training and suggested the use of tracer studies to assist in this. A tracer study would seek to trace the personnel who had participated in TfP training courses to see what impact the training had. They should be followed from training course admission to deployment in a peacekeeping mission and post-deployment. Furthermore, the ToR suggested the use of a comparison group of personnel who had not participated in TfP-supported training to help assess impact of training courses. The team was also invited to consider if the method for selecting trainees could be used to construct a control group or used in other ways to enable use of quasi-experimental methods in assessing impact.¹

Assessing impact of training: The tracer study

The use of tracer studies and quasi-experimental methods turned out not to be feasible in practice with the data that was available and the team was able to collect. The team decided to focus on predeployment training of individual police officers. This is by far the dominant training component in the evaluation period with a total of 44 courses and 2700 trainees in the period from January 2010 to the end of 2013. This is nearly 75 percent of all those who have participated in a TfP-supported training course in this period. In addition, we attempted to assess the impact of driving course for female police officers and the train-the-trainer courses for pre-deployment training by examining the deployment and use of such trainees. In total these three types of courses accounted for nearly 90 percent of all those who have been trained with the support of TfP in the 2010-2013 period. The findings from the use of trainees are presented in Annex Four.

However, there was no pre-deployment training course planned for or taking place in the period between the submission of mid-way report in November and the planned date for the submission of the draft report in February. More importantly: The TfP partners were not in any substantive way involved in selecting participants for training. Nor do they systematically capture data on trainees after deployment, necessary for tracing of trainees in deployment and beyond. The team was able to collect some data on individual police officers from police contributing countries and from the missions visited, but this was not sufficient number for quasi-experimental analysis (see more on the data sample below). Partly because data on who has received and not received pre-deployment training turns out be very patchy and is typically not captured by missions; and partly because of sensitivities related to any outside effort to capture data on uniformed personnel, especially when they are involved in violent conflicts.

Structured Interviews

Structured interviews lasting 40 minutes each were conducted with 107 current and former individual police officers: 36 were with the UN Mission in Liberia, 36 with former police in Ghana and 35 with former police in Rwanda. In addition we had two focus group discussions with a total of 12 police officers in the AU Mission in Somalia. An overview over those interviewed is provided in Annex Six.

¹ Quasi-experimental evaluation designs use statistical means to construct a comparison group, which, like the control group in a randomized control trial, has the same characteristics as the treatment group.

We used a structured interview format in the interviews with the police officers. A core set of questions was asked to all and some additional questions were added for returned police officers in Ghana and Rwanda. We originally considered distributing a survey either electronically or in hard copy, however we were advised that response rates to electronic surveys would not be sufficiently high. We also discounted a written questionnaire as we were concerned that different levels of English comprehension and written fluency would affect the fullness and usefulness of responses. We wanted a forum in which we could explain the questions to the police and to ask them closed as well as openended questions. We opted to conduct a structured questionnaire. We piloted this questionnaire in the UN mission in Liberia, refined it, and then used it in Ghana and Rwanda. The questionnaire focussed on outcome areas covering reaction, learning (basic knowledge and skills), behaviour, attitudes and expectations, which we had identified as relevant from our key informant interviews and scoping visits to the missions in Somalia and Liberia. However, the questionnaires also gave room for police officers to highlight important areas that we had not identified as a key outcome area, and it is because of this that 'respect for diversity' emerged in our research as an important outcome area from the training. We stored our interview data in an excel database, allowing us to analyse both closed and open-ended questions using content analysis and data coding searching for key words and themes. The results of our content analysis are included in Annex Five. Our structured interview format is included below.

The limits of comparison

In Chapter Two we pointed out that use of comparison groups was not possible in this design. The findings from the interviews uncovered further reasons why this would be difficult. A number of other factors impact upon how a police officer in deployment performs. The ones observed are country of origin, age, seniority and previous mission experience. It is likely that there are other unobserved factors, such as the personal background of the police officer and degree of previous exposure to diversity.

However, the presence of police officers without such pre-deployment training in our sample has allowed us to capture perspectives of what impacts lack of such training had on them. It also proved very useful in our analysis of the contribution this training is making. For example, when we asked respondents to consider where they would rank pre-deployment training alongside other learning processes in building knowledge, skills and attitudes, we were able to build a picture of how police officers compensate for lack of training, and in which areas it is easier or harder to compensate.

The breakdown of police officers without pre-deployment training in our sample is provided in Table A3.1 below.

Table A3.1

Police officers interviewed without pre-deployment training

Location	Total	Training	No pre-deployment training
UN mission in Liberia	36 (13 women)	28	8
Ghana	36 (10 women)	20	16
Rwanda	35 (7 women)	30	5
AU Mission in Somalia	12 (2 women)	10	2

Information on who has received and who has not received pre-deployment training is not recorded by the missions.² The UN Department of Peacekeeping Operations undertakes global surveys of all personnel deployed and captures global data on this. The 2008 survey found that 67 percent of police surveyed reported receiving pre-deployment training while the 2013 survey found that 70 percent of police had received such training.³ We do not know how many of the around 2500 individual African police officers currently (early 2014) on deployment in missions in Africa have received pre-deployment training. It is generally believed to be a high proportion. Generally, the levels of pre-deployment training provided appear to remain insufficient in terms of the demand for deployment. This is further discussed in Chapters Four and Five.

Many of the police officers interviewed by the team had missed out on pre-deployment training because they were selected by missions for their specific skill, for example in engineering, immigration support or IT skills, interviewed and then quickly deployed. These police officers provided an interesting illustration of how police officers with significant professional experience may be at an advantage in overcoming lack of pre-deployment training. Some more junior officers had missed training because they were deployed too quickly.

Another important observation also revolves around what pre-deployment training is. While the UN has a standard curriculum (see more on this in Chapter Five) the training courses vary greatly in length (from a few days up to one month or more) and on the emphasis placed on individual modules in the curriculum. For some officers interviewed the training came before the Assessment Test by the UN or the AU (which has to be passed before deployment) and was then sometimes referred to as a "pre-SAT" (Selection Assessment Test) training. For others it came after the test. Some officers had received training before the current missions, but had previously been deployed without any training. This is a further reminder that pre-deployment training is contributing to preparing police officers for deployment alongside other variables.

Measuring training outcomes

How far along the results chain and how many dimensions of training outcomes will we be able to measure? One of the most established models for evaluating training is the Kirkpatrick 'four level' model.⁴ We map our findings against the four levels in Annex Five.

Table A3.2

Measuring training outcomes: The four levels

Level	What is measured	Explanation
1	Reaction	Reaction evaluation is how the delegates felt about the training or learning experience.
2	Learning	Learning evaluation is the measurement of the increase in knowledge – before and after
3	Behaviour	Behaviour evaluation is the extent of applied learning back on the job – implementation.
4	Results	Results evaluation is the effect on the business or environment by the trainee.

² The team was informed that that UN mission in South Sudan was attempting to pilot such registration in 2013.

³ UNDPKO Integrated Training Service (2008) Report on the Strategic Peacekeeping Training Needs Assessment; & UNDPKO Integrated Training Service (2013) Global Peacekeeping Training Needs Assessment, Final Report - 2012-2013

⁴ Kirkpatrick, D.L. (1994). Evaluating Training Programs: The Four Levels, San Francisco, CA: Berrett-Koehler.

Our evaluation questions and data collection tools aimed to cover the four levels, taking into account in our design that the outcomes are harder to capture in an unbiased way from one level to the next, with levels three and four being the hardest to capture accurately. We were not able to test the knowledge or behavior due to time constraints and sensitivities especially in missions. So our findings on learning and behavior and results are based on self-reporting by police officers, including questions on how they used their learning and how they acted differently as a result. It is clearly possible for such self-reporting to be biased, and we relied on variations between the responses, and police comments on their peers, and crucially on triangulation to address this. Many police officers were excessively positive about pre-deployment training, but when asked to explain what other factors contributed to their learning, skills and attitudes, gave a fuller picture of the other factors that played a part. Where police officers with and without pre-deployment training was in agreement on the impact (or its absence) we paid particular attention in our analysis. We triangulated responses on learning and behavior change with the opinions of managers in mission and in home police services. The results level of the evaluation is the hardest to capture, and we have used the strongest findings from our interviews with police officers, findings from other reports and the responses of senior managers to draw suggestive conclusions at this level.

Interview guide

The figure below reproduces the interview guide used in interviewing at the UN mission in Liberia and with returning police officers in Ghana and Rwanda.

Fig. A3.1

Structured interview guide

Structured interview – this is the Ghana example. Questions 12, 13 and 14 were added for Ghana and Rwanda

Date: Number:

Α.	Name and rank		
	How many years in Ghana Police Service?		
В.	Gender	1. 2.	Male Female
C.	Your current job description /function?		
D.	To which peace-keeping missions have you been deployed?		
	Where, When, How many months in mission?		
	What was the overall mandate of the mission(s)?		
	What was your key task/function in each deployment?		
	Was this a management position?		
Ε.	Did you attend a pre-deployment training course ahead of going on mission?		
	Who offered the course.		

	How long before your deployment(s) did you undertake the course(s) - dates (month and year).	
If NO, go to quest	ion M.	
F.	How long did the training course (s) last?	Less than 1 week (please specify)
		1 week
		2 weeks
		More than two weeks (please specify)
1.	Thinking back on what was required for IPOs to be effective in the particular mission(s) you were deployed to, what:	
	a) was the most useful knowledge that PDT reinforced or provided you with?	
	b) the most useful or important skills that PDT further developed your capacity in?	
	c) the most important attitudes and values that were highlighted in pre-deployment	
к.	How relevant was the pre-deployment course you received in preparing you for the mission(s) you participated in?	
L.	FOR THOSE WHO DID NOT RECEIVE PRE-DEPLOYMENT TRAINING	I was not offered pre-deployment training
	Why did you not receive pre-deployment training?	I could not find an available course
	Please tick the relevant box	
		I missed the course that I was supposed to attend
		There were insufficient funds available
		Other reason (please specify)
М.	FOR THOSE WHO DID NOT RECEIVE PRE-DEPLOYMENT TRAINING	
	What is your opinion on how much more difficult it was for you in adjusting to the circumstances of the new mission because you did not receive PDT?	
	Do you think you would have benefitted from predeployment training? Did any colleagues in mission who had undertaken pre-deployment training share their knowledge with you?)	
	How much more challenging were your induction training and first months in mission, compared to colleagues who did receive PDT?	

Can you tell me more about why you answered in this way?

The capacity of IPOs to perform their tasks in mission is a result of many factors in their past, including education, years of experience and also training courses. Can you help us understand which of the following three contributions to building your capacity were most influential for you – ranking which was most important, and second most important.

1.	The UN, how it works, its core values and peacekeeping principles:	
	For those with pre-deployment training:	For those without pre-deployment training
	□ A. Pre-deployment Training□ B. Induction Training	☐ A. Other Training (from your professional background)
	□ C. In-mission experience	□ B. Induction Training□ C. In-mission experience
2.	Understanding the mission mandate and country history	For those without pre-deployment training
	For those with pre-deployment training:	☐ A. Other Training
	☐ A. Pre-deployment Training	☐ B. Induction Training
	☐ B. Induction Training☐ C. In-mission experience	☐ C. In-mission experience
3.	Communication, listening and mentoring skills	
	For those with pre-deployment training:	For those without pre-deployment training
	☐ A. Pre-deployment Training	☐ A. Other Training
	☐ B. Induction Training☐ C. In-mission experience	□ B. Induction Training□ C. In-mission experience
	·	
4.	Police reform and restructuring	
	For those with pre-deployment training:	For those without pre-deployment training
	☐ A. Pre-deployment Training	□ A. Other Training
	☐ B. Induction Training☐ C. In-mission experience	☐ B. Induction Training☐ C. In-mission experience
5.	Report writing	
	For those with pre-deployment training:	For those without pre-deployment training
	□ A. Pre-deployment Training	☐ A. Other Training
	☐ B. Induction Training☐ C. In-mission experience	□ B. Induction Training□ C. In-mission experience
	4x4 all-terrain Driving and Vehicle Check	_
	For those with pre-deployment training:	For those without pre-deployment training
	☐ A. Pre-deployment Training	□ A. Other Training
	☐ B. Induction Training☐ C. In-mission experience	☐ B. Induction Training☐ C. In-mission experience
7.	Do you have an opinion on the best methods or	a c. III IIIIsson experience
	ways of running training courses? How well was your course presented?	
8.	What do you now think were the most useful modu	ules or components of the pre-deployment course
	(s)?	

9.		What proved to be not relevant for you?
10.		If you were to change anything in the way courses are presented what would you change?
11.		Do you feel that pre-deployment training challenged or changed your beliefs or attitudes on any issues? Could you say more about that?
12.	Ghana and Rwanda only	Thinking back to the new knowledge, skills or attitudes you were introduced to during your predeployment training – is there anything from that training that is still relevant and useful to the work you are doing now in Ghana? Is there anything in the way you carry out your duties back home that is different now, compared to how you did this before you went on international mission?
13.	Ghana and Rwanda only	Did you debrief with your superiors in training and/or deployment office after your return?
14.	Ghana and Rwanda only	Has your training and international peace-keeping experience helped you advance in your professional career back home? For example – have you become more specialized in a certain area, or have you received recognition or promotion due to your added training and international experience?
15.		What is your opinion on the value of pre-deployment training? How well would you say that PDT prepares you to handle challenging situations in mission? (Can you think of a practical example)?
		Do you think PDT helps IPOs get more out of their induction training? Why do you say this?

Other open-ended follow-up depending upon content offered

The sample: A profile of the individual police officers interviewed

The tables below provide a profile of the samples interviewed in the UN Mission in Liberia, in Ghana, in Rwanda as well as the two focus groups interviews conducted at the AU Mission in Somalia

Table A3.3

Police officers interviewed in the UN Mission in Liberia

UNMIL	Actual IP Monrovia		IPOs inte	rviewed						Pre-o	deploy trained	
Country of origin	Male	Female	Male	Female	Avg. years in police	Months in UNMIL	First deploy ment	Second deploy ment	Third deploy ment	In-country course	Out of country	None
Zimbabwe	13	7	4	4	19	5	8	0	0	8 (Zim Police)	0	0
Zambia	5	2	1	3	18	8	4	0	0	2 (Pearson)	0	2
Uganda	5	1	2	0	17	11	2	0	0	1 Uganda Pol	1 Nairobi	0
Rwanda	6	0	2	0	17	10	2	0	0	0	0	2
Nigeria	4	1	1	0	26	21	1	0	0	0	0	1
Namibia	2	2	1	0	11	19	1	0	0	1 Namibia / ISS	0	0
Kenya	8	2	5	2	15	10	7	0	0	2 Nairobi EAPTC	1 Stavanger Norway 3 Ethiopia Pol Academy	1
Ghana	6	8	4	4	19	11	6	2	0	6 KAIPTC	0	2
Gambia	7	0	3	0	18	15	0	2	1	3	0	0
TOTAL	56	23	23	13	17.5	10	31	4	1	23	5	8
			41.07%	56.52%						63.89%	13.89%	22.22%
			Of Moni	rovia IPOs								

Table A3.4

Police officers interviewed in Ghana

Ghana	Total	With PDT	No PDT	1 mission	> 1 mission	AMIS OM	Bosnia	East Timor	Kosovo	UNAMID/ AMIS	UNMIL	UNMIS/ UNMISS
Interviewed	36	20	16	20	16	3	6	3	6	16	12	7
Males	26	13	13	15	11	3	4	2	5	10	9	6
Females	10	7	3	5	5	0	2	1	1	6	3	1
Corporal/Sergt	3	2	1	3	0	0	0	0	0	0	1	2
Inspector/Chie f Inspector	13	6	7	5	8	1	4	2	2	6	5	1
Assistant/Dep. Superint.	8	4	4	5	3	1	1	1	1	2	3	3
Superint./ Chief Superintenden t	11	7	4	7	4	1	1	0	2	7	2	1
Assistant Commander	1	1	0	0	1	0	0	0	1	1	1	0

Table A3.5

Police officers interviewed in Rwanda

Rwanda	Total	With PDT	No PDT	1 mission	> 1 mission	MINUSTAH	AMIS/ UNAMID	UNMIL	UNMIS/ UNMISS
Interviewed	35	30	5	32	3	4	23	4	7
Males	28	23	5	25	3	3	17	4	7
Females	7	7	0	7	0	1	6	0	0
Sergeant/Senior Sergeant	7	7	0	7	0	1	6	0	0
Assistant Inspector/Inspector/Chief Insp.	14	13	1	14	0	0	10	2	2
Superintendent/Senior/Chief Superintendent	13	9	4	11	2	3	6	2	4
Commissioner	1	1	0	0	1	0	1	0	1

Table A3.6

Focus Group 1: AU Mission in Somalia

(Police working in Headquarters)

Respondent	Contingent	Gender	Time in mission	Previous mission experience	Pre- deployment training	Any extra info on professional background
1	Uganda	M	6m	No	Yes	Background dealing with conflict
2	Ghana	F	7m	No	Yes – KAIPTC 2 week course	Regional police commander
3	Ghana	M	7m	No	Yes KAIPTC 2 week course	Worked in training unit
4	Kenya	M	5 weeks	No	2 week course in Nairobi	Trainer in the police academy
5	Nigeria	M	6m	Yes, Cambodia and Haiti	Two courses: 2 week course in Elarabu Nigeria (2009) and 2 week course in HPSS in Nairobi	
6	Uganda	М	11m and about to leave	No	2 week course in HPSS in Nairobi	Previously worked on mission related training
7	Sierra Leone	М	7m	No	2 week course at a training	

school in Sierra Leone

Table A3.7

Focus Group 2: AU Mission in Somalia

(all respondents were mentoring Somali Police)

Respondent	Contingent	Gender	Time in mission	Previous mission experience	Pre-deployment training	Any extra info on professional background
1	Nigeria	M	7m	2009-2010 East Timor	Pre-deployment trained in the Peace-keeping centre in Abuja. Also in KAIPTC for a two week course June – July 2011. Also acted as a facilitator for UNPOL course in Nigeria with special focus on South Sudan in 2008 at which Norwegian police also taught. Very complimentary about this.	Involved in training of IPOs and FPUs in Nigeria.
2	Nigeria	F	7m	2008-2009 Sudan	KAIPTC for a two week course June – July 2011. Various other courses including a course on SEGBV in Canada.	As with 1, worked in the peace-keeping centre in Abuja.
3	Sierra Leone	М	6m	No	None – none offered	
4	Nigeria	M	9m	No	Two week UNPOL course in Abuja peacekeeping centre	
5	Kenya	M	2 weeks	No	None – missed the chance as needed to deploy quickly	Constable back home

4: Course Statistics and the Use of Trainees

The TfP documents do not enable us to arrive at precise figures on the numbers of personnel trained and the use of trainees. The team therefore had to rely on variety of sources to arrive at estimates presented in Chapter Four. Below we have summarized the sources of information and how we arrived at our conclusions.

Training-of-trainer courses

The team attempted to assess the effectiveness of this training by examining the nine courses implemented by ISS in cooperation with the regional police organisations in Eastern and Southern Africa. However, neither ISS nor its partners have a consolidated list of the persons trained through these training-of-trainers (ToT) courses. We managed to put together such a list and arrive at a number of persons trained by examining the list if participants in each course.

Nor have ISS and the police organisations any record of the extent to which these trainers have been used. The team relied on several approaches to arrive at an estimate of the use. The bulk of the trainees are coming from the police contributing countries but there are also a few coming from member countries in the Eastern African Regional Police Chiefs Coordinating Organisation (EAPCCO) (e.g., the Seychelles) and SARPCCO (e.g., Mozambique, Lesotho) that are not contributing individual police officers to international missions. We note that 21 of the 46 participants at the most advanced regional clinic courses are coming from countries not deploying any police officers to peacekeeping missions in the period under review. Nor are these countries – we assume – providing any pre-deployment training although they are nominally responsible for pledging police to the standby forces.

We then looked at the delivery of pre-deployment courses by ISS. How many of the graduates did they use as instructors or facilitators? We examined the three pre-deployment courses that ISS conducted in Eastern Africa in the period: two in Rwanda and one in Uganda. The Uganda 2013 course used four instructors which according to the course report were certified regional trainers from the training-of-trainers courses. We found that two of these had participated in a this course in Kenya in August 2010, and two in the the course in Ethiopia in August 2011. None had participated in the 2012 training-of-trainers clinic course – the only course certifying regional trainers. The course in Rwanda in 2013 had five facilitators, one of which also was a facilitator at the 2013 Uganda course. Two had participated in the clinic course, one had participated in a regular training-of-trainers course only, and one had not participated in any of the training-of-trainers courses in the period (but may have done so before 2010). At the Rwanda 2012 course four facilitators were contracted. Three of them were also used in the other courses, while the last person was a graduate of the 2012 clinic course. In sum: Out of those 70 persons receiving training-of-trainers training in Eastern Africa in 2010-2013 a total of eight had participated as instructor/facilitator in a pre-deployment course. This includes three of the 16 graduates from the more advanced 2012 clinic course.

We have not been able to trace any course report or list of trainers used at the three other predeployment courses delivered by ISS in Southern Africa in the period - two in Namibia in 2010 and 2011, and one in Malawi in 2011. Since the bulk of the training-of-trainers may have taken place after these pre-deployment courses were held we expect that the proportion of trainees used as trainers are even lower in the Southern Africa region.

We then attempted to get an indication of how many of those trained are used as trainers by others—by national or regional training institutions. We note for example that some countries in Southern Africa — South Africa and Zimbabwe in particular — are sending trainees to the training-of-trainers courses, but are not relying on TfP to help them deliver pre-deployment courses. Some of the graduates from the training-of-trainers courses may thus still have been used, but we did not have the resources and time to explore this. In Eastern Africa we looked at EASFCOM. EASFCOM in Nairobi is in quantitative terms the main provider of pre-deployment training in Eastern Africa. It also receives funding from TfP for its training. The team notes that the POD officer seconded to EASFCOM in almost every report to the MFA and Norwegian Embassy in Pretoria in the 2010-2012 period complained that he has failed to get access to the pool of trainers trained by the ISS. This has apparently now improved. The team was provided access to EASFCOM's 2013 pool of African trainers. The list contains 15 names. Four of them had received training-of-trainers training from ISS in the evaluation period. All of them are also on the list of facilitators used in the ISS' own training in Uganda and Rwanda in 2012 and 2013. We expect that several of the others have received this training from ISS before 2010. None of the graduates from the 2012 training-of-trainers clinic are on the 2013 list of EASFCOM trainers.

The team cannot be precise about the use the trainees from the training-of-trainers - courses. Based on the above it is however, very low. We estimate that perhaps not more than 5-10 percent of those trained have been used as instructors.

Pre-deployment training of police officers

It is also difficult to arrive at precise figures on how many have received pre-deployment training with support from TfP. The figures provided in TfP documents were found to be incomplete and in some cases inaccurate. A major source of confusion is the definition of what counts as a "TfP supported" course. The team has included all courses that receive TfP support, either as a direct financial contribution or as a contribution of course instructors and/or facilitators from POD.

In the case of EASFCOM there is no funding for courses through the regular TfP grant, but funding has been provided on an annual and *ad hoc* basis. In 2010 the Embassy in Pretoria funded two courses with unspent funds from the TfP. In 2011 the Embassy funded one course, but drawn from funds outside TfP.¹ No funding was provided for courses in 2012 and 2013. POD provided instructors to all of these courses and to most other pre-deployment courses organised by EASFCOM in the evaluation period. The POD instructors would have delivered a proportion of the training modules, while other instructors funded by other means would have also delivered modules at the same training courses. We have not been able to find accurate figures for 2010, but assume that POD provided instructors to all nine EASFCOM courses that year. They provided instructors/facilitators to five of the six EASFCOM courses in 2011, to four courses in 2012 and three courses in 2013. We have relied on EASFCOM figures for course participants in 2010, and used internal POD reports for 2011, 2012 and 2013 (there are no POD reports from 2010). For a few courses we do not have a full list of participants or gender breakdown and have estimated the numbers based on average figures for other courses that year.

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¹ The 2011 report from EASFCOM to the embassy says that Norway provided funding for two courses in 2011, but this may be because they split the funding and used it to co-fund two courses with other donors. The financial report provides no clarity on this.

Most EASFCOM training courses have been delivered through the Kenyan International Peace Support Training Centre, but in the latter half of period courses have also been delivered through police training schools in Rwanda and Ethiopia. All course participants are from member countries of EASF and in some cases also Tanzania which is not an EASF member, but belongs to SADC and takes part in the preparation for SADC's standby force. Some – in the early period – were also coming from West Africa (Ghana and Nigeria). A few officers from outside Africa – including two from Norway – have also participated. Non-African participants are excluded from the figures in Table 4.2 in Chapter Four.

ISS has delivered a total of six TfP-funded courses in the period. They have all been delivered to national participants in police contributing countries in Eastern and Southern Africa – in Uganda (one course), Rwanda (two), Namibia (two) and Malawi (one). They have all nominally been delivered in cooperation with the regional police organisations (EAPCCO and SARPCCO).

The TfP-courses at KAIPTC are, in the same manner as the support to EASFCOM courses, funded both directly and through the deployment of instructors from POD. In 2010 KAIPTC organised two courses. The 2010 work plan from POD says that they planned to send instructors to two courses at KAIPTC that year, but the team was unable to ascertain whether that was to the same courses that received TfP funding, or to two additional courses or whether this deployment actually took place. The reports in the Embassy-archives are better for subsequent years. In 2011 two courses were funded by TfP, one of them also had an instructor from POD while five only have contributions from POD instructors and no direct funding. For two courses we do not have data on participants and have estimated that this is 80 with 30 being females. For 2012 there were three courses with POD instructors, of which two were also funded by TfP. In 2013 POD provided instructors to one course and TfP funded two others.

In addition to these courses POD has with TfP-funding provided instructors to two police training courses in Ghana and Gambia.

Based on the above the team identified 44 pre-deployment courses as TfP-supported. They had a total of about 2700 participants. Of these more than 30 percent are females. There may be some overlap with the same participant having attended several courses, but we do not think that this is major problem in this period compared to earlier phases of TfP. The EASFCOM has a roster (database) of personnel they have previously trained and new applicants will be vetted against this to ensure that participants do not attend the same course twice. There is no vetting between the TfP partners and a participant in an EASFCOM course may have participated in an ISS course in East Africa. The team therefore checked the participants from Rwanda at the ISS courses against the list (where we had them) of courses by EASFCOM in Nairobi, Addis Ababa and Kigali. We found, with one exception, no cases of overlap.

TfP and its partners do not have any hard data on the deployment status of police officers they have trained. Course instructors, particularly at KAIPTC, have attempted to provide some estimates, based upon informal feedback, on the number of trainees that were deployed, but these are indicative and cannot be assumed to be accurate. POD instructors on the same courses also sometimes provide some views of deployment likelihood in their internal reports to POD, in some cases with lower estimates than those provided by KAIPTC instructors. We do however believe that the deployment rate may be substantial (60-70 percent or more) for the mission specific courses where KAIPTC delivers courses in police contributing countries (so called "mobile courses") to officers selected for deployment.

Examples include the training courses for Darfur delivered in Burkina Faso. For regional courses in Accra where participants fly in from different countries, it may much less.

EASFCOM has provided estimates of deployment, but they are far from accurate. The last official figures from them available to the team is contained in an EASFCOM report to the Embassy in Pretoria in 2010 which estimates that 67 of those nearly 900 trained in the 2008-2010 period had been deployed to a mission by the end of 2010.² This is a gross underestimate. Anecdotal evidence indicates that a substantial number of those participating at the EASFCOM courses in the 2008-2010 period were deployed to missions in Darfur (UNAMID) and Somalia (AMISOM). An EASF seminar report from April 2012 states that the deployment rate is not known and that EASFCOM should approach member states to collect data and then feed it into the EASF roster.³ The team believes that the figure may be substantially below 50 percent of those trained in the 2010-2013 period, also below the 40 percent figure which is sometimes mentioned in guesstimates. The figure is low also because EASFCOM offers training to member states such as the two Sudans, Comoros, the Seychelles and Somalia which do not deploy to any mission. Ten to 15 percent of those trained in the period may come from such countries. More importantly, a main function of the EASFCOM training is to ensure that EASF by 2015 has a trained standby force of 720 individual police officers available for deployment (see more on this in the discussion of rosters in Chapter Four). EASFCOM are not primarily focused on providing trained officers for on-going missions.

The figures for deployment of trainees from the KAIPTC and ISS courses are expected to be higher and possibly far more than 50 percent for many of the courses, especially those targeting officers selected for deployment to specific missions. Interviews by the team in Ghana and Rwanda, both major police contributing countries, suggest that a large majority of those trained are being deployed. Ghana police has a fairly good management and training system and ensures that most of those they are deploying have received pre-deployment training. They do not track the training provider and source of funding and cannot tell how many have been trained with support from TfP. Rwanda which is relatively new to this, but has quickly become a major provider of police officers for peace missions. Like most African countries Rwanda does not (yet) have a good system to provide integration of training and deployment, but one senior deployment officer interviewed estimated that 80 percent of those who had participated in the four ISS and EASFCOM courses in Rwanda had been deployed to Darfur.

The ISS reports from the two training courses in Namibia (in 2010 and 2011) – both mission specific courses for officers selected for deployment to the UN/AU mission in Darfur (UNAMID) – says that the officers they had trained failed to deploy because Khartoum refused to issue visas (refusal or delays in issuing visa for deployment to UNAMID have been a recurrent problem for many police contributing countries in recent years). However, they may have been part of a later group of Namibians successfully deploying to UNAMID (45 Namibian police were in deployment there in early 2014). During the team's data collection in Liberia the one Namibian police officer interviewed there turned out to be one of the trainees from an ISS course in Namibia.

² See letter to donors from EASFCOM's Director dated 16 November 2010 providing a report on police training activities in

³ See the Report of the EASF UNPOC Trainers Seminar, 2nd-3rd April, 2012, Nairobi, Kenya, Nairobi: EASFCOM 2012 (unpublished, 6 pages)

There are no data available of the two POD-supported courses in Ghana and Gambia.

This makes it impossible to estimate how many of the 2700 officers trained have been deployed. Assuming that 30 percent of EASFCOM trainees, 55 percent of KAIPTC trainees, 60 percent of ISS trainees and 60 percent of the trainees from the two POD-supported courses have been or are in deployment we would arrive at a figure of about 1200, but this is just a guestimate. It can be lower and also much higher.

Driving courses for female police officers

It has been a particularly challenging task to track down information about the driving course in Kenya. There is no mention of this in any of the POD reports and work plans to TfP. In EASFCOM's 2011 report there is one budget line which says that USD 50 000 is allocated for such a course. There is one line in the 2011 report which says that 45 female officers have participated in such a course, but no mention of where and when. Nor does it appear in the EASFCOM's list of training activities completed that year. However, in two 2011 email reports from the Norwegian police commissioner seconded to EASFCOM to the TfP managers at MFA and the Embassy in Pretoria dated 11 April and 6 July the story is revealed. POD offered up to USD 50 000 - presumably from the TfP grant - to Uganda for such a course. This would be channelled through EASFCOM. Uganda was unable to find a suitable 4x4 vehicle in Uganda and preferred to travel by air to Nairobi for the course. There were no funds for air travel and the Norwegian police commissioner then approached the Kenya police with the offer of funding for such a course (the formal letter is dated 28 March 2011 and is attached to the 11 April report). The letter says that the course is based on the Ghana course and that the Kenya police must prioritise those selected to the course for subsequent UN Selection Assessment Testing and then Kenya must prioritize those passing the test for deployment. The team has been unable to trace any documents providing reports from the course, or the subsequent fate of those trained

5: Training Impact - Findings from Interviews with Police Officers

Table A5.1 and Figures A5.1–A5.3 summarise the main findings from our structured interview data with police officers in the UN Mission in Liberia and with returning police officers in Ghana and Rwanda. In Table A5.1 the findings are mapped against the four levels of reaction, learning, behaviour and results in evaluating impact of training. Figures A5.1–A5.3 summarises the findings through result chains for learning, behaviour and expectations. See more on this in Chapter Two which discusses the methodology and in Annex Two which also provides data on the profile of the sample.

We also carried out content analysis of the most common themes and key words emerging from the interview data. They are summarised in Table A5.2.

Chapter Five provides an analysis of the main findings.

Findings on reaction, learning, behaviour and results

Table A5.1
Summary of findings on training impact

Level		Police	foundation training outcom	e area	
	A Knowledge	A Skills	B Attitudes	C Expectations	D Relevance
Reaction	IPOs interviewed and who filled out TfP course evaluations were very complimentary about the way courses communicated key knowledge. The main objection was that the course duration was too short with too many modules crammed in.	IPOs interviewed and who filled out TfP course evaluations were very complimentary about the way courses were delivered. However, the short duration of courses was considered especially detrimental to the skills requiring practical exercises, particularly driving.	IPOs interviewed and who filled out TfP course evaluations were very complimentary about the way courses were delivered.	IPOs interviewed and who filled out TfP course evaluations were very complimentary about the way courses were delivered. We were unable to ascertain how stress management sessions were delivered, or how many mission specific sessions were held in every PDT course, but IPOs reported that the cumulative effect of the whole course prepared them for missions.	When asked to recal useful modules, IPOs listed a number, when asked what was not relevant, most IPOs said everything was relevant. There were exceptions especially around the need to be mission specific, and more IPOs said PDT was not relevant in AMISOM.
Learning	PDT courses are delivering basic knowledge on the UN, its systems and peace-keeping principles, which IPOs do not have the opportunity to learn formally elsewhere	PDT teaches IPOs to write reports to UN standards and in UN templates, which they may not have encountered before. PDT is an important platform for teaching IPOs about 4 wheel drive vehicles, driving techniques for personal	PDT introduces IPOs to the concept of cultural diversity and the importance of respecting it. This is very new to some more junior IPOs who have never left home or been greatly exposed to different cultures from outside their own environment.	IPOs mention stress management aspects of PDT a lot although this is not a very large component of the course. Other modules are also mentioned in psychologically preparing IPOs for missions.	Few IPOs in UNMIL Rwanda or Ghana fel learning was no relevant, some asked for sessions to be added on for example, shooting We received a strong message in AMISON that PDT may not be relevant to AMISON realities, an AU mission Pre-deployment training needed more material

		and road safety and difficult driving terrain.			on the AU and learning on Human Rights designed for community policing was not so relevant to AMISOM.
Behavio	ur	It is likely that IPOs of all levels of seniority and experience write better reports than they would without PDT in early deployment. However, professional experience may help IPOs to quickly catch up on reporting templates and existing language and drafting skills may be more important in the long run. In early deployment, IPOs of all ranks may struggle to pass the driving test and to cope with driving without PDT. For many IPOs	IPOs report that they engage better with local police and populations as a result of being sensitised on respect for diversity. Previous professional experience and exposure to other cultures may make this easier. More senior IPOs report that this aspect of PDT is important in guarding against misconduct.	IPOs report that PDT has a tangible impact in reducing their stress in early deployment. PDT may add unique value in that it comes before IPOs have arrived. Those who did not receive PDT reported more stress on arrival.	Few IPOs in UNMIL, Rwanda or Ghana felt PDT was not focussing on the right behaviours. We received a strong message in AMISOM that PDT may not be relevant to AMISOM realities, an AU mission where IPOs were not getting out into communities
		other training support and practice is also necessary to bring driving up to a sufficient standard for deployment.			

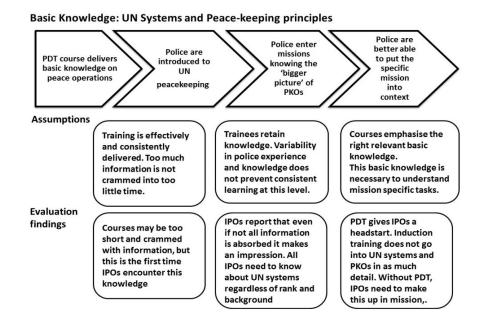
It is difficult to test the It is difficult to test the It is difficult to test the We have not been able PDT may save time and effect on missions of reduce stress for all IPOs effect on missions and effect on missions of to test psychological or PDT. However, IPOs with home police services of PDT. Adequate previous physiological welfare of who are selected for PDT are likely to be more PDT. However, PDT is professional experience IPOs but there is deployment currently, able to put the specific one part of the process and skills, and the definitely a value to be regardless of whether mission into the wider deployment that placed on IPO welfare management those selected have the context of UN peaceteaches IPOs new skills performance and stress reduction, right professional skills keeping. in driving and report conduct in mission may even if this is selfexperience writing which may still have as much impact on reported. deployment. However to PDT saves IPO time in be relevant to them the way IPOs conduct maximise the impact of delivering information when they return home. police in mission, which they would For report writing, local populations. selection of IPOs with otherwise have to catch adequate existing the right skills and up on informally. PDT may save IPO time qualifications may experience may be more and may add to determine how well important. police can pick up this cumulative processes helping IPOs to absorb messages on conduct, PDT may save IPO time but may not be decisive in catching up on skills, in determining their but may not be decisive actual conduct in determining their mission. performance.

Results chains for learning, behaviour and expectations

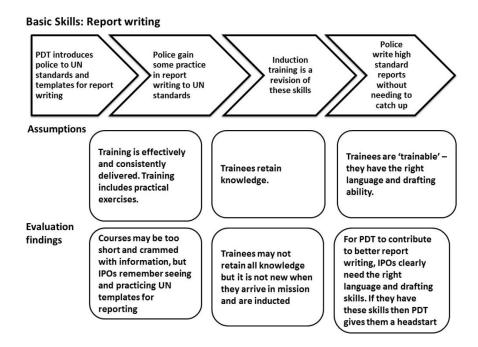
The results chains below summarises the findings in relation to learning, behaviour and expectations. These result chains should be read in conjunction with the overarching result chain provided in Fig. 2.1 in Chapter Two.

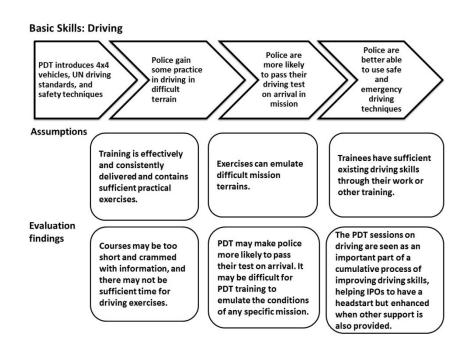
Fig. A5.1

Learning: results chain and findings – UN peacekeeping



Behaviour: results chains and findings – driving, report writing and respect for diversity

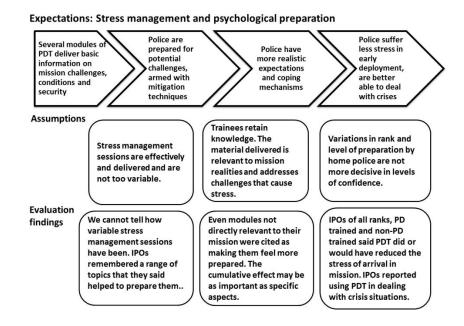




Conduct: Respect for diversity Police develop Police enter Police engage PDT course prepare appropriat ely with understanding with IPOs to encounter of UN appropriate and respect cultural diversity approach to attitudes on respecting population respecting diversity diversity and police Assumptions Trainees retain Training is effectively knowledge. Existing The culture and and consistently attitudes to cultural management of the delivered. Respect for diversity can be mission takes respect for diversity is given challenged if diversity seriously. sufficient emphasis. necessary. **Evaluation** In early deployment, We cannot test findings IPOs are certainly cultural difference whether IPOs with struck by the material may not be so new or PDT engage on respect for shocking to IPOs appropriately in diversity and it stays in (especially those who mission, but they their minds as an have not previously report that it helped important issue. left home) when they to change their have PDT. behaviour.

Fig A5.3

Expectations: results chain – stress management and psychological preparation



Content analysis: common themes and key words

Table A5.2

Content Analysis - Most common themes and key-words in the interview data

Learning: UN Mandates and systems	Learning: mission specific	Behaviour: Report writing	Behaviour: 4x4 driving	Behaviour: respect for diversity	Results: stress management	Results: time spent bedding in
UN systems	Country history	Report writing	4x4	Different cultures	Stress	Adapt
UN principles	Country context	Standard format	Difficult driving	People from different countries	Confidence	Expectations
International policing standards	Conflict background	5 H's and 1 W	Bad/no roads	Attitude to others	Mentally prepared	Mistakes
Core values	Mandate	Reporting style	Driving in all terrains	Engage	Cope/coping/ survive/ handle	Catch up
Bigger picture	Specific purpose	factual	Sand	Tolerance	Patience	Learn/learning
Professional/ism	Conflict dynamics	Concise	Snow (less frequent – Kosovo)	Not discriminating	Endurance	Revision (ie induction is a revision)
General introduction	Weather/climate	Precise	Defensive driving	Difference	Mindset	Overwhelm/ing
Traditional versus multidimensional peace-keeping	Temperature	Filing reports	Better driver	Relate to others	Equipped	Familiarise
Understand a range of missions	Local conditions	Daily reporting	Managing a stuck vehicle	Interact	Morale	Orientation
Diversity of missions	Terrain				Self- protection	Opening a gate to the mission
Practice/doctrine	Way of life				Challenges	Hit the ground running
					Prepared	Everything was not new (with PDT)
					(wanting to) go home	Not knowing/knowing the material before
					Know what to do	Substitute previous experience (for those with no PDT)
					Reduced anxiety	Harder for junior officers

6: List of Persons Interviewed

Oslo

(June, August/September and throughout)

John Karlsrud TfP manager, research fellow, NUPI
Maren Eline Kleiven Police adviser/police superintendent, NUPI

Kjell Hødnebø TfP Manager, senior adviser, Section for Security Policy and North

America, Department for Security Policy and the High North, MFA

Anne Kjersti Frøholm Senior peace operations adviser, Section for Security Policy and North

America, Department for Security Policy and the High North, MFA
Senior adviser, Department for Regional Affairs and Development, MFA

Kristin Sverdrup Senior adviser, Department for Regional Affairs and Development, MFA Unni Kløvstad Deputy Director-General, Section for Security Policy and North America,

Department for Security Policy and the High North, MFA

Vasu Gounden Founder and Executive Director, Accord, member TfP International

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Tale Kvalvaag
Director, Evaluation Department, Norad
Torbjørn Sande
Senior police advisor, EASFCOM (2012-2013)

Bjørn Hareide TfP advisor, POD (senior police advisor, EASFCOM 2007-2012)

Tor Skotaam TfP manager, POD

Anette Haug Senior advisor, Evaluation Department, Norad Ida Lindquist Advisor, Evaluation Department, Norad

Odd Berner Malme Head of Law Enforcement, OSCE, Serbia (former police

advisor/councellor, Norwegian delegation at the UN), (interviewed in

London)

New York

(August)

Paul Zandstra Krokeide Councellor/Deputy Military Advisor, Permanent Mission of Norway to

the United Nations

Andrew Carpenter Chief, Strategic Policy and Development Section, Police Division, DPKO
Baboucarr Sowe Former police planning officer and task manager, Somalia with police

division, DPKO (now with UNMISS)

Marco Donati Coordination officer, Policy and best practice service, Policy and

Evaluation Training Division, DPKO and DFS, UN

Dirk Druet Policy and best practice service, Policy and Evaluation Training Division,

DPKO and DFS, UN

Åke Thorin Superintendent, police training officer, Integrated Training Service,

DPKO

Jose Ricardo Venramin Nunes Colonel, Team leader, Member states support team, training officer,

Integrated Training Service, DPKO

Omowunmi Omo Training officer, Integrated Training Service, DPKO Yvonne Kasumba Civilian planning and Liaison officer, PSOD, AU Walter Lotze Civilian planning and Liaison officer, PSOD, AU

Sandra Adong Oder Senior Civilian Policy Officer, Policy Development Unit, PSOD AU

Jidi Odeke Senior Plans and Operations Officer, PSOD, AU

Beverley Mitchell Human Resources officer, UN office to the African Union

Mark Pedersen Evaluation Team, Policy and Evaluation Training Division, DPKO and

DFS, UN

Annika Hansen Policy officer, police advisor UN DPKO

Bulawayo and Harare

(September)

Bongie Ncube Programme Manager, AFDEM Nancy Moyo Recruitment officer, AFDEM

Ommaney Chinyungurwa Regional Specialised Officer, Interpol Sub-Regional Office for Southern

Africa/Southern African Regional Police Chiefs Cooperating

Organisation (SARPCCO)

Henrik Lunden First Secretary, Norwegian Embassy

Christopher Chellah Brigadier General, Commandant, SADC Regional Peacekeeping Training

Centre

Ingebjørg Støfring Ambassador, Norwegian Embassy

Gaborone

(September)

Sophia Gallina Programme officer, GIZ Henrik Hartmann Associate expert, GIZ

Christina Saulich Intern, GIZ

Subetta Chausa Student assistant, GIZ

Haretsebe Mahosi Head of Civilian Component, Planning Element, Organ Directorate on

Politics, Security and Defence, SADC Secretariat

Manuel Ludango Mission Support Officer, Civilian Component, Planning Element, Organ

Directorate on Politics, Security and Defence, SADC Secretariat

Nina Liebig Head of project, Support to SADC RPTC, GIZ

Pretoria and Durban

(August, September, November)

Andre Roux Senior researcher and Training officer, ISS/TfP

Elma Scheepers Manager, planning, monitoring, evaluation and reporting, ISS Onnie Kok Consultant, conflict management and peacekeeping, ISS

Cathi Egan Grant Account Manager, ISS
Anton du Plessis Acting Executive Director, ISS

Mette Tangen Second Secretary (political affairs), Norwegian Embassy (TfP manager,

Ministry of Foreign Affairs 2011-2012)

Vasu Gounden Founder and Executive Director, ACCORD, member TfP International

Advisory Board

Pravina Makan-Lakha General Manager: Operations and Business Development, Accord

Jerushnee Moodley Accountant, Accord

Senzo Ngubane General Manager: Operations, Accord Martha Mutisi Interventions Department Manager, Accord

Seun Abiola Senior Programme Officer Peacekeeping, Accord (TfP Coordinator)

Barbara Mogale Programme Officer, Peacekeeping Unit, Accord (TfP)
Olivia Davies Programme Officer, Peacekeeping Unit, Accord (TfP)

Nkeketo Chauke TfP Intern, Accord

Nicky Hay Coordinator: Programmes, Monitoring and Evaluation, Accord Sondre Bjontveit First Secretary, Norwegian embassy, TfP manager 2011-2012

Addis Ababa

(October and Advisory Board meeting in November)

Christian Gahre Second Secretary, TfP-manager, Norwegian Embassy

Odd-Inge Kvalsheim Ambassador, Norwegian Embassy Meressa Kahsu Dessu Trainer/researcher, ISS/TfP

Endre Stiansen Minister Councellor (Regional Affairs), Norwegian Embassy
Sivuyile Bam Head of Peace Support Operations Divisions (PSOD), Department of

Peace and Security, African Union

Yvonne Kasumba Civilian Planning and Coordination Officer , African Standby Force, AU

PSOD

Zinurine Alghali Senior Civilian Training Officer, African Standby Force, AU PSOD
Eustace Chiwombe Senior Civilian Rostering Officer, African Standby Force, AU PSOD
Chege Gathogo Police Commissioner, Plans and Operations Unit, AU PSOD

Katharina Mathias Expert Peace and Security (civilian component), Support to the AU for

the Operationalisation of the African Peace and Security Architecture,

GIZ AU office

Oliver Janser Police Advisor, GIZ AU office

Giorgio Romani Police Advisor/Rule of Law attaché, EU Delegation to the AU

Carole Poullaouec Programme advisor, Peace and Security Section, EU Delegation to the

ΑU

The team leader attended the TfP partner meeting (4 November) and the meeting of TfP International Advisory Board (5 – 6 November) in Addis Abeba.

Nairobi

(October)

Hilde Solbakken Minister Councellor, Norwegian Embassy (telephone interview)

Astrid Lervåg First Secretary, Norwegian Embassy (TfP manager)

Col Festus B. Aboagye (Rtd) Executive Director, African Peace Support Trainers Association (APSTA)

Secretariat (with ISS TfP from 2006 to 2012)

Maj Gen Cyrille Ndayirukiye Director, EASFCOM

Col Peter Kalimba Head of Administration, EASFCOM

Col (Dr) Ibrahim Mohamed Head of Liaison, EASFCOM

Benediste Hoareau Head of Political Department, EASFCOM

Jack Mugyerwa Head of Finance Department, EASFCOM

Brig Gen Negash Dagnew Joint Chief of Staff, EASFCOM Planning element

ACP Kahsay Waldeselasie Head of Police Component, EASFCOM Planning element

Abdi Rashid Aden Head of Civilian Component, EASFCOM Planning element

Chao Nyambu Project accountant, EASFCOM

P Channel Ntarabaganyi Police officer, Police Component, EASFCOM Planning element

Ludwig KirchnerTeam leader, GIZ, EASFCOMDaniela LinkProgram Manager, GIZ, EASFCOM

Athanase Buregeya Regional Specialised Officer, EAPCCO/INTERPOL Regional Bureau Hosea Manyindo Regional Specialised Officer, EAPCCO/INTERPOL Regional Bureau

Peter Greste Al Jazeera correspondent Somalia (phone meeting)

Jan-Petter Holtedahl Councellor (Somalia), Norwegian embassy

Accra

(October, April)

Dr Emmanuel Kwesi Aning Director, Faculty of Academic Affairs and Research KAIPTC (Skype)

Susan Catherine Nelson Programme Head, TfP, KAIPTC
Dr Thomas Jaye Deputy Director of Research, KAIPTC
Levinia Addae-Mensah Director, Plans and Programmes, KAIPTC

Evelyn E. Avoxe Researcher, TfP, KAIPTC
Supt Dr Fofana Amadou Course Director, KAIPTC
Lawrence Akoto Bediako Head of Finance, KAIPTC
Gp Capt JSK Dzamefe Deputy Commandant, KAIPTC

Supt Henry Otoo, Director of international Affairs, Ghana Police

Cecilia Harriet Appiah Assistant Superintendent: International Affairs, Ghana Police

Harriet Solheim

Per Mogstad

Minister Counsellor, Norwegian embassy

Mille Sofie Brandrup

Secretary/ Political Officer, Danish Embassy

Susanne Wendt

Deputy head of Department, Danish MFA

Evelien Weller

Consultant: Manager Channel Research, Belgium

James Oppong Boanuh Commissioner of Ghana Police (former UNAMID Police Commissioner)

Abu Bakr Siddique Chief Inspector: CID Database

Jacob Yoroseh Assistant Superintendent: Community Police Officer

Habiba Twumasi-sarpong Chief Superintendent: commander of community police unit

Peter Ankomah Boyake Corporal: Data analyst

Prosper Kofi Okru Chief Inspector: Training administrator

Henry Otoo Superintendent: Head of International Relations and Peacekeeping

Operations

Monrovia

(March, April)

Mr Greg Hinds Police Commissioner (Australia)

Mr Mutasem Shawabkeh Special Assistant to the UN Police Commissioner at UNMIL

Mr Coniah Britz Chief of Staff (Namibia)

Mr John Gochoma Operations Coordinator (Kenya)
Mr R Malambo Personnel Department (Zambia)

Ms Tone Baerland Norwegian IPO, Women and Children Protection Section at Liberia

National Police HQ, former TfP instructor

Ms Anne Louise Oxeth Norwegian IPO, Team leader in Facility Management Advisory Team

and former TfP instructor

Ms Gro JomaasNorwegian IPO, Community policing advisorMs Annie SandersonNorwegian IPO, Admin and Advisory teamMs Jane RhodesReform and Restructuring Coordinator (UK)Mr Simon MukamaRwanda Country Coordinator UNMIL (Rwanda)Mr Per EvensenInduction Training Unit (Norway), former TfP instructor

Mr Leo Droti Induction Training Unit (Uganda)
Mr Farmer Moyo Induction Training Unit (Zimbabwe)

Mr H.T. Ogunleye Nigeria Country Coordinator (Chief Superintendent)
Mr Mohammad Hussein Team Leader Crime Services Department (Egypt)

Mr Seedy Touray Gambia Country Coordinator (Gambia)

Mr Vance Gariba UNMIL Training and Development Coordinator (Ghana)
Ms Tabitha Mbugua Civilian Advisor in Police Commissioner's Office (Kenya)

Mogadishu

(January)

Mr Benson Oyo Nyeko Acting Police Commissioner (Uganda)

Dr Benjamin Kwasi Agordzo Police Training and Development Coordinator (Ghana)

Mr Isidore Kirukiye Police Operations Coordinator (Burundi)

Amadu Mannah Assistant Coordinator Reform & Restructuring (Sierra Leone)

Mr Mananu Philips Head of Induction
Dr Eke Emmanuel Chief Superintendent

Brian Khaita Makokha Office of the Deputy Head of Mission Kombat Damontin AMISOM Police Admin and Personnel Babu Rahman Senior Adviser to the SRSG, UNSOM

Jeff Sims UNSOM National Strategic Security Adviser, Rule of Law and

Security Institutions

Syed Haque Training Coordinator, UNSOA

Focus groups: AU Mission in Somalia

(January)

Focus Group 1 7 police officers, AMISOM Headquarters

Focus Group 2 5 police officers, Mogadishu Airport Police Station

Abuja

(March)

The team leader attended the Annual General Meeting of TfP in March. It brought together the TfP managers from MFA in Oslo and the embassy in Addis Ababa as well as representatives from the embassies in Accra and Abuja with program managers and staff from NUPI, POD, ISS, ACCORD and KAIPTC. The team leader also attended meetings between TfP and the ECOWAS planning element, the Nigeria police peacekeeping directorate and the incoming Advisory Board Member Ibrahim Gambari.

Liberia: Individual African Police Officers deployed in-mission (UNMIL)*

(April 2014)

Ghana: police officers returned from peace support missions*

(April 2014)

Rwanda: Police officers who have returned from peace support missions*

(May)

^{*}An overview of individual police officers interviewed can be found in tables: A3.3-A3.5. The names can be obtained upon request from the Evaluation Department.

EVALUATION REPORTS

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- the Post Pessimist Network
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- Norwegian Peace-building policies: Lessons Learnt and Challenges 2.04 Ahead
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- -Study: Study of the impact of the work of FORUT in Sri Lanka and 1.05
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- Synthesis Report: Lessons from Evaluations of Women and 1.06 Gender Equality in Development Cooperation
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- 2 07 Evaluation of Norwegian Power-related Assistance
- Study Development Cooperation through Norwegian NGOs in South America 2.07
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- 4.07 Evaluation of Norwegian Development Support to Zambia (1991 2005) Evaluation of the Development Cooperation to Norwegion NGOs in 5.07
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- and Socially Sustainable Development (TFESSD) Synthesis Study: Cash Transfers Contributing to Social Protection: A 2.08
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- 4.09 Evaluation: Evaluation of Norwegian Support to the Protection of Cultural Heritage
- 4 09
- Study Report: Norwegian Environmental Action Plan Evaluation: Evaluation of Norwegian Support to Peacebuilding in 5.09 Haiti 1998-2008
- Evaluation: Evaluation of the Humanitarian Mine Action Activities of Norwegian People's Aid
- Evaluation: Evaluation of the Norwegian Programme for Development, Research and Education (NUFU) and of Norad's Programme for Master Studies (NOMA)
- Evaluation: Evaluation of the Norwegian Centre for Democracy Sup-1.10 port 2002–2009
- Synthesis Study: Support to Legislatures 2.10
- Synthesis Main Report: Evaluation of Norwegian Business-related
- Study: Evaluation of Norwegian Business-related Assistance South 4.10 Africa Case Study
- 5.10 Study: Evaluation of Norwegian Business-related Assistance Bangladesh Case Study
- Study: Evaluation of Norwegian Business-related Assistance Uganda Case Study
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- Evaluation: Evaluation of Transparency International Study: Evaluability Study of Partnership Initiatives Evaluation: Democracy Support through the United Nations 9.10
- Evaluation: Evaluation of the International Organization for Migration and its Efforts to Combat Human Trafficking
- 12.10 Evaluation: Real-Time Evaluation of Norway's International Climate and Forest Initiative (NICFI)
- Evaluation: Real-Time Evaluation of Norway's International Climate and Forest Initiative. Country Report: Brasil Evaluation: Real-Time Evaluation of Norway's International Climate 13.10
- and Forest Initiative. Country Report: Democratic Republic of Congo
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- and Forest Initiative. Country Report: Tanzania
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- Evaluation: Evaluation of Research on Norwegian Development 2.11 Assistance
- Evaluation: Evaluation of the Strategy for Norway's Culture and Sports Cooperation with Countries in the South
- Study: Contextual Choices in Fighting Corruption: Lessons Learned
- Pawns of Peace. Evaluation of Norwegian peace efforts in Sri Lanka, 1997-2009 5.11
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- Health Sector
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- Evaluation Series of NORHED Higher Education and Research for 4.14
- Development. Theory of Change and Evaluation Methods.

Norad

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